



CPA Activities: The Canadian Scene

First Canadian Conference of Presiding Officers

The Alberta branch hosted the first Conference of Presiding Officers held in Edmonton February 5-8, 1984. The concept of an annual meeting of Canadian Speakers was recommended by the task force on CPA and adopted by the Canadian Regional Council last spring. Speaker **Gerard Amerongen** of Alberta offered to host the first conference. Alberta invited the Speakers, Deputy Speakers and Clerks from the House of Commons, Senate, the ten provinces and two territories. All Canadian parliaments were represented except Manitoba and the Northwest Territories.

The conference was officially opened in the Legislative Chamber on February 6, 1984 by Lieutenant Governor

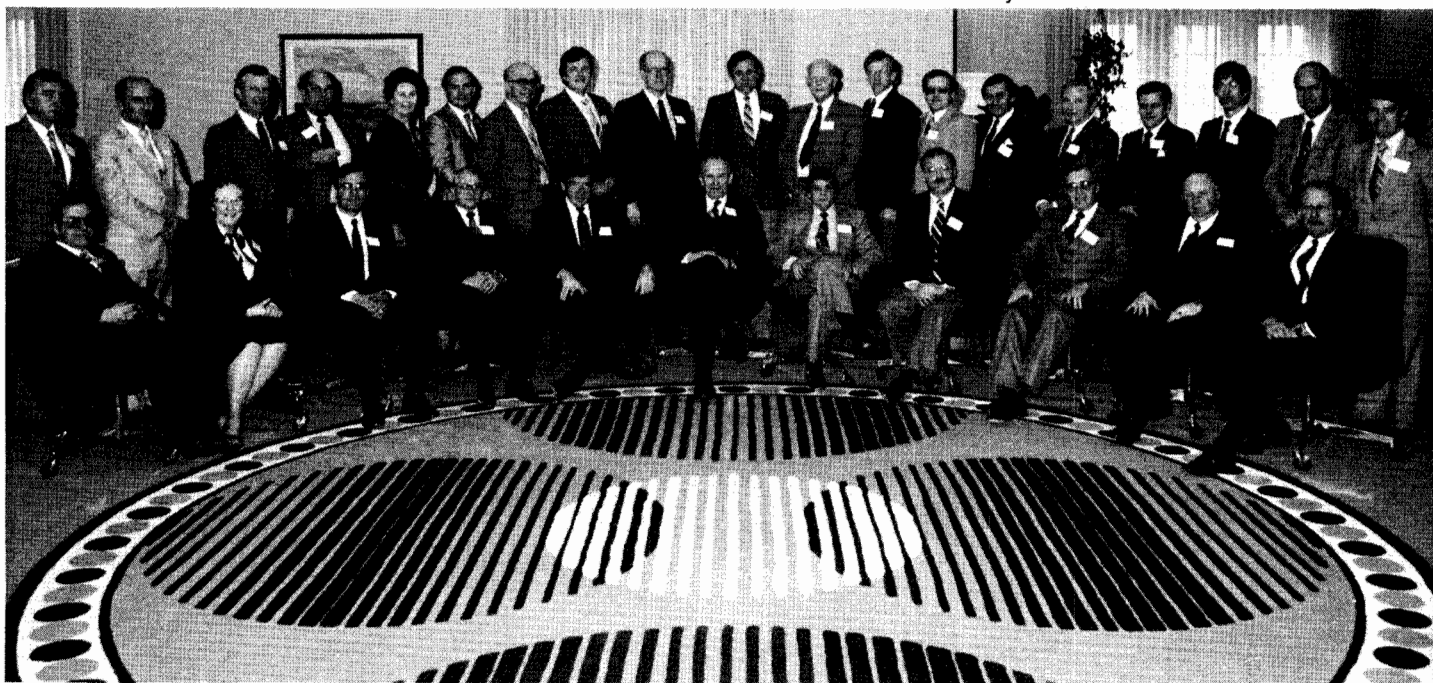
Frank Lynch-Staunton. After brief welcoming remarks, the conference moved to Government House for the panel discussions.

Keith Penner, M.P. and Newfoundland Speaker **Jim Russell**, led the first discussion on the Oral Question Period. This discussion centered on the role of the Speaker, the number of supplementary questions that should be allowed and ways of curbing the practice of having mini-debates instead of brief questions and answers.

Mr. Penner opened the second panel discussion on the Rule of Relevance and Repetition. He noted that the purpose of the rule on repetition is to help members come to a decision once all of the arguments have been fully presented but without needless repetition. While thorough de-

bate with some emphasis on a theme is important, it is the role of the Chair to eliminate needless repetition. The rules on relevance and repetition are intermeshed — both help members use their time effectively for an orderly dispatch of business balanced with the rights of the minority to be heard. The Chair has to judge the mood of the House and use the rules when he thinks appropriate.

Terry Jones, Deputy Speaker of the Ontario Legislative Assembly, led the discussion on media relations. The Speaker is often caught between the members who want publicity and the media who are trying to catch the story. The presiding officers also compared notes on legislatures which allow the television personnel into the Chamber and legislatures with in-House systems.



Front Row (l-r): James Russell, Marion Reid, Brian Young, James Tucker, Richard Guay, Gerard Amerongen, Terry Jones, Bruce Strachan, Herb Swan, Don Taylor, Senator Gildas Molgat. Back Row: Bohdan Stefaniuk, Bob Alyward, Keith Penner, Ian Imrie, Bettie Duff, Gordon Barnhart, Frank Appleby, Roderick MacArthur, Donald Cousins, J. Douglas Moore, C. Bev Koester, David Peterson, Grant Schmidt, Réal Rancourt, René Blondin, Richard Greene, Patrick Michael, E. George MacMinn, Alex McFedries. (Public Affairs Bureau, Government of Alberta)

Speaker Amerongen led the discussion on the effect of the Charter of Rights on the role of Parliament. The debate centered on the reduction of the power and role of the Canadian provincial legislatures due to the charter. The struggle seems to be on two fronts: between federal and provincial parliaments over the power of taxation and between the courts and the provincial legislatures on who determines the law — the elected legislators or the federally appointed judges. This topic was one of the most hotly debated subjects but led to a general consensus that Speakers and Clerks are entrusted with the duty to restore and preserve parliament's role and effectiveness.

Speaker **Herb Swan** opened the discussion on members services. Each presiding officer outlined the services that are provided to members in their respective jurisdiction. The increasing role for a Board of Internal Economy or Members Services Committee was noted and encouraged by several Speakers.

Richard Guay, Speaker of the Quebec National Assembly led the discussion on the role of Speakers in Parliamentary Reform. In doing so, he outlined proposed reforms that are now before the National Assembly. Even though procedural reform depends upon support from the members, initiatives should and can come from the Speaker.

Speaker Amerongen led the discussion on the Independence of the Speaker-ship. He outlined the position of the British Speaker and his usual re-election as an independent. In Canada Speakers still seek re-election as members of political parties. The feeling was that in general most members appreciate that a Speaker is still a political being and must maintain some political links in order to be re-elected. Even with these political links, he still can be fair and impartial while in the Chair.

C.B. Koester, Clerk of the House of Commons opened the session on security. He outlined the role that the Speaker plays in Ottawa in protecting the members and the building while trying to permit full public access to their elected members. Speakers across Canada share a concern about security. Speaker **Marion Reid** of Prince Edward Island explained that in her House, security in the galleries is not a problem: "on the island, all members recognize and know everyone." A stranger is easily recognized.

During the last afternoon, the Speakers met to discuss their roles during

elections; the Deputy Speakers met separately to compare notes on chairing Committees of the Whole House; and the Clerks toured the new word processor system which the Alberta Legislative Assembly Office is installing.

Speaker Amerongen was a gracious host for the seminar and for the evening dinners. He and the Alberta Branch are to be complimented on their organization and warm western hospitality. Judging by the reaction of all Speakers, Deputy Speakers and Clerks assembled, the conference was a success and will indeed become an annual event.

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Saskatchewan to Host the 31st General Conference

The Saskatchewan Branch of the Commonwealth Parliamentary Association will host the 31st General Conference in 1985. This is the fourth time since 1948 the International Conference will take place in Canada but the first time it will be hosted by a provincial branch. Some 300 delegates from all parts of the Commonwealth are expected to participate in the sessions and tours which will last from October 2-13, 1985.

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Accountability Session — Federal Branch

On February 14, 1984 some thirty-five members of the federal branch of the Commonwealth Parliamentary Association attended the annual luncheon and "accountability session". The purpose of the session, chaired by **Lloyd Crouse**, Vice-President of the federal branch, was to listen to reports from delegates who attended CPA functions during the past year.

Canadian Regional Representatives, **Keith Penner**, reported on the Atlantic Parliamentary Seminar in St. John's, the Canadian Regional Council meeting in Ottawa, the parliamentary delegation to Malaysia, as well as the 29th General Conference in Kenya. **Maurice Foster**, who replaced Mr. Penner at the CPA Executive meeting in Singapore, reported on that event.

The two main Canadian regional activities, the 23rd conference held in Winnipeg and the 9th seminar in Saskatchewan were the subject of reports by **Stan**

Darling and **John MacDougall** respectively. **Bryce Mackasey** reported on his attendance at an ASEAN conference in Manila and recommended that the Association continue to send representatives to these meetings.

Parliamentary relations with the United Kingdom were the subject of some discussion at the meeting. **John Evans** and **Gordon Taylor** reported on their extremely valuable experience attending the annual CPA seminar on Parliamentary Procedure held in London. **Maurice Harquail** and **Tom McMillan** informed members about the useful information acquired during their parliamentary visit to Westminster. On the other hand **James McGrath** reported that his sub-committee, mandated to explore the possibility of establishing a Canada-United Kingdom Parliamentary Group (similar to those existing between Canada and other countries) had been unsuccessful. While British members were favourable to the idea, he said he had found considerably less enthusiasm at the level of the secretariat who seemed to prefer that such exchanges continue on an *ad hoc* basis.

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Allister Grosart

The Canadian Region of CPA lost one of its best friends with the passing of Allister Grosart on February 8, 1984. Best known as the person who organized the Progressive Conservative electoral victories of 1957 and 1958, Mr. Grosart was a member of the Senate from 1962 until his retirement in 1981. He was Speaker of the Upper House in 1979.

He was, in the words of Senator **Royce Frith**, "a staunch expert and sensitive parliamentarian; a supporter of the parliamentary system; a supporter of the Commonwealth; and a supporter of free governments and their institutions".

Senator Grosart was Vice-Chairman and Chairman of the federal branch from 1966 to 1975 and later represented Canada on CPA's International Executive Committee. His greatest contribution to the Canadian Region was as chairman of a special committee which was instrumental in establishing the basis for the present organization. Among other things it recommended a written constitution, rules for annual conferences, establishment of parliamentary seminars and a cost-sharing arrangement among the provinces. These and other recommendations of the committee were accepted in 1975.



People

New Speakers for the Senate and House of Commons

Following the resignation of **Jean Marchand** to become President of the Canadian Transportation Commission and **Jeanne Sauvé** who was named Canada's next Governor General both the Senate and the House of Commons find themselves with new Speakers for the remaining months of the 32nd Parliament.

On December 16, 1983 Senator **Maurice Riel** became the thirty-seventh person to occupy the Speaker's chair in the Upper House. A lawyer, Senator Riel was summoned to the Senate in 1973. He was co-chairman of the Special Joint Committee on immigration policy during the 30th Parliament and has served on various Senate committees including Agriculture, Foreign Affairs and Legal and Constitutional Affairs. Senator Riel can claim descent from one of Canada's most celebrated rebels, Louis Riel.



Maurice Riel



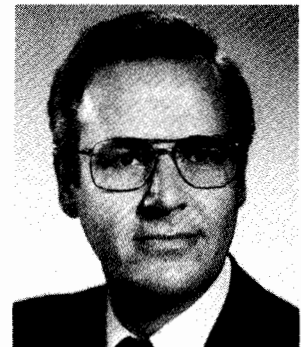
Lloyd Francis is escorted to the Speaker's Chair by Opposition Leader Brian Mulroney and Prime Minister Pierre Elliott Trudeau. (UPI)

Exactly one month later, the members of the House of Commons elected **Lloyd Francis** Speaker of the House. First elected for Ottawa West in 1963 he has an unusual record for being defeated in 1965, re-elected in 1968, defeated in 1972, re-elected in 1974, defeated in 1979 and re-elected in 1980. He has held various parliamentary offices including Chief Government Whip, Parliamentary Secretary to the Minister of Veteran Affairs, Parliamentary Secretary to the President of the Treasury Board and since 1980 has served as Deputy Speaker of the House.

Speaker Francis holds a doctorate in Economics from the University of Wisconsin. During the war he served with the R.C.A.F. as a navigation instructor and air navigator. Before his election to the House, Mr. Francis was active in municipal politics.

Lieutenant-Governor of Nova Scotia

On December 23 Prime Minister Trudeau announced the appointment of **Alan R. Abraham** as 28th Lieutenant Governor of Nova Scotia. Mr. Abraham, 53, is a graduate of Saint Mary's University in Halifax. He was building inspector for the City of Halifax from 1957 to 1965, later entering the business community and eventually buying Maritime Warehouse and Transfer Co. Ltd. In 1974, he became president of the Canadian Association of Movers.



Alan R. Abraham

Mr. Abraham is president of the Bill Lynch Memorial Fund, a past-president of the Better Business Bureau (Maritimes) Inc., former director of Izaak Walton Killam Hospital for Children and Abbie Lane Memorial Hospital. He has also been active in Liberal politics serving as Nova Scotia chairman of the Paul Hellyer leadership campaign in 1968. Elected president of the Nova Scotia Liberal Party in 1976, he chaired the party's 1980 provincial leadership convention, resigning the presidency in 1981.

Senate Appointments

Nine new Senators have been appointed recently, four from Ontario, three from Quebec and two from Nova Scotia. The Nova Scotia Senators are **Michael Kirby** and **John B. Stewart**.

Senator Kirby, 43, was senior corporate Vice-President of Canadian National after holding a variety of posts in the federal civil service. He was Principal Assistant to the Premier of Nova Scotia from 1970-1973 and held a similar position with the Prime Minister from 1974-1976. President of the Institute for Research on Public Policy from 1977-1980 and Secretary to the Cabinet for Federal-Provincial Relations from 1980-1982, he recently headed a task force on Atlantic Fisheries. A native of Montreal, Mr. Kirby has a Ph.D. in applied mathematics from Northwestern University.

Senator Stewart, 59, was born in Antigonish. He studied history at Acadia University before receiving a Ph.D. in Public Law and Government from Columbia University in 1953. After several years teaching, his political career began in 1962 with his election to the House of Commons to represent Antigonish-Guysborough; he was re-elected in 1963 and 1965. Mr. Stewart served as Parliamentary Secretary to the Secretary of State for External Affairs,



John B. Stewart

the Secretary of State, and the Minister of Public Works. Upon leaving Parliament, he acted as Legislative Advisor to the President of the Privy Council in 1968-69. He was a member of the Advisory Committee on Parliamentary Accommodation, and sits on the Board of Governors of the International Development Research Centre. Mr. Stewart's publications include a volume



Former Senate Speaker Jean Marchand (left) congratulates new Senators Anne Cools, Jerry Grafstein and Michael Kirby. (Canapress Photo Service)

on parliamentary procedure entitled *The Canadian House of Commons: Procedure and Reform* published in 1977.

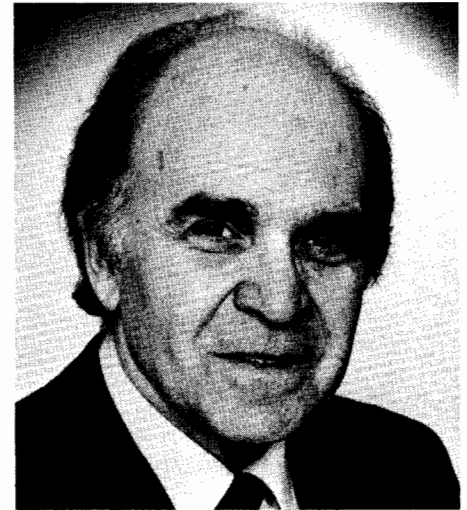
The Senators from Ontario are **Anne Cools**, **Lorna Marsden**, **Philippe D. Gigantes** and **Jerry Grafstein**. Senator Cools was born in Barbados in 1943, but she has lived in Canada since early childhood. She completed her secondary education in Montreal and received a Bachelor of Arts degree from McGill University. For many years, Ms Cools has been active in social work and public education. Since 1974 she has been the Executive Director of "Women in Transition", a United Way agency in Toronto, designed to assist battered women and their children. Ms Cools has served as a member of the National Parole Board since 1980.

Senator Grafstein, 49, is a graduate of the University of Western Ontario, where he received a B.A., and the University of Toronto, where he received his L.L.B. Admitted to the Bar of Ontario in 1960, Mr. Grafstein has lectured in commercial law and later instructed in the Bar Admission Course at Osgoode Hall. He was appointed a Queen's Counsel by the Province of Ontario in 1973 and has been a senior partner in the law firm of Minden, Gross, Grafstein & Greenstein since 1960.

Mr. Grafstein served in Ottawa as Executive Assistant to then Registrar General John Turner, and as Special Advisor in several federal government departments. In 1974 he founded Red Leaf Communications Ltd., which acts as the Liberal Party of Canada's advertising and production consortium.

Senator Gigantes was born in Salonika, Greece, on August 16, 1923. He received his Ph.D. in philosophy and history from the University of Toronto. Currently a senior writer and a member of the editorial

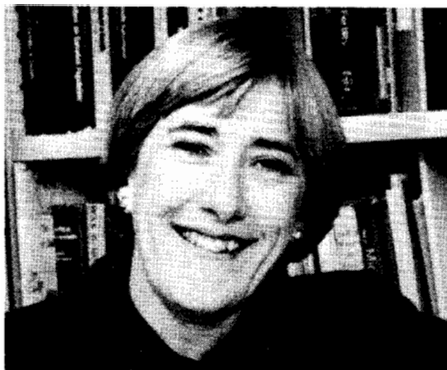
board for *The Montreal Gazette*, Mr. Gigantes is a former reporter, commentator and broadcast host. He spent several years in the federal public service and served as Director of Communications for the Liberal Party of Canada and the National Liberal Caucus. He ran unsuccessfully for a seat in the House of Commons in the 1980 general election.



Philippe D. Gigantes
(Canapress Photo Service)

Senator Marsden is a sociologist and former associate dean of the University of Toronto's School of Graduate Studies. A longtime member of the Liberal Party she has also served on the Ontario Committee on the Status of Women and was President of the National Action Committee on the Status of Women from 1975-1977.

The Quebec Senators are **Leo Kolber**, **Ian Sinclair** and **Charlie Watt**. Senator Kolber was born and educated in Montreal receiving a law degree from McGill University in 1952. He has been president of Cemp Investments Ltd. in Montreal since



Lorna Marsden (Canapress Photo Service)

1971 and Chairman and Chief Executive Officer of the Cadillac Fairview Corporation since 1981. He is Director of several businesses and corporations including the Montreal Expos Baseball Club.



Leo Kolber (Canapress Photo Service)

Senator Sinclair was born in Winnipeg on December 27, 1913. He holds a B.A. in Economics and a law degree from Manitoba Law School. He has been associated with the Canadian Pacific group of companies since 1942 when he joined the law department as Assistant Solicitor. He became a vice-president of the company in 1960, joined the Executive Committee of the Canadian Pacific Railway Company in 1961, became its President in 1966, and was named President and Chief Executive Officer in 1969. He became Chairman and CEO of Canadian Pacific Limited and Canadian Pacific Investments Limited in 1972. He assumed his current position as Chairman and Director of Canadian Pacific Enterprises in 1982. A member of the International Advisory Committee of the Chase Manhattan Corporation; the Con-

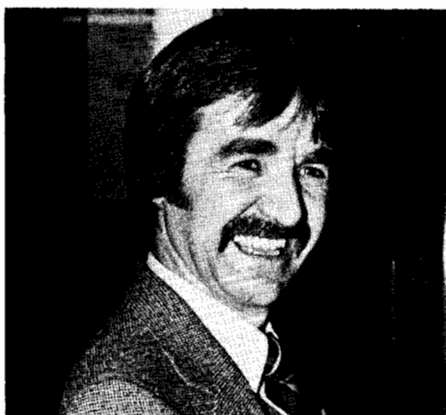
ference Board (New York); the Canadian Chamber of Commerce; the Montreal Board of Trade and the Canadian Bar Association, Mr. Sinclair was named an Officer of the Order of Canada in 1979.



Ian Sinclair (Canapress Photo Service)

Senator Watt was born in Kuujuaq, Quebec on June 29, 1944. In 1970, in response to Hydro-Québec's announcement to proceed with James Bay Development, Mr. Watt initiated the formation of the Northern Quebec Inuit Association. He was elected President and was a key figure in the negotiation of the James Bay and Northern Quebec Agreements. He remained with the Northern Quebec Inuit Association (now known as Makivik Corporation) until 1982.

Mr. Watt has been the co-chairman of the Inuit Committee on National Issues since its inception in 1979. He is presently involved in the planning of an Inuit Resource Corporation, the objective of which is to raise capital and facilitate Inuit participation in northern resource development.



Charlie Watt (Canapress Photo Service)

Provincial By-elections

Recent by-elections in Newfoundland, Ontario and Quebec resulted in the election of four new members to provincial assemblies. In Ontario the new member for Stormont-Dundas-Glengarry is **Noble Villeneuve**, elected on December 15, 1983. A farmer and real estate broker, Mr. Villeneuve maintained the Conservative Party's hold on the seat by defeating Liberal, New Democratic and independent candidates. Mr. Villeneuve, 45, was a close advisor of the former member, Osie Villeneuve (no relation) who had held the seat for almost 30 years until his death in September 1983.

On December 7 the Progressive Conservative government of Newfoundland added another seat to its large majority when **Glen Greening** won the by-election in Terra Nova. Mr. Greening took 55% of the vote compared to 40% for the Liberals and 5% for the NDP. Mr. Greening, a businessman and country singer had twice lost the seat to **Tom Lush** whose subsequent resignation opened up the vacancy.

In Quebec the opposition Liberal Party won their 17th and 18th consecutive by-elections since the Parti Québécois came to power in 1976. In Mégantic-Compton the winner was **Madeline Bélanger** who won by 7,500 votes, the seat left vacant by her husband's death. Another woman, **Aline Saint-Amand**, took the riding for Jonquière in a much closer race.



Aline Saint-Amand

Resignations and Retirements

On November 25 the Minister of Manpower in the Government of Quebec, **Pierre Marois**, submitted his resignation from the cabinet and the National Assembly. First elected in 1976 for the Montreal riding of Marie-Victorin, Mr. Marois had been re-elected in 1980.

Parliament's most senior senator, **Salter A. Hayden**, retired on November 1. A lawyer and associate counsel to the firm

McCarthy and McCarthy, Senator Hayden had been summoned to the Senate in 1940. He is recognized as being responsible for what is now the Senate practice of the pre-study of bills at committee stage, which practice is now known as 'the Hayden formula'. He is best remembered as the chairman of the Banking, Trade and Commerce Committee which he built into one of Parliament's most powerful committees. In paying tribute to him, Senator **Paul Lafond** said: "In Canadian history, he will prove to have been a pillar of this institution, in the same stripe as Senator Raoul Dandurand and Senator Thomas A. Crerar. We are all

grateful for everything he has given his country in the last 40 years".

Bruce Cochrane

A Member of the Nova Scotia House of Assembly and the Minister of Tourism, **Bruce Cochrane** died on January 24, 1984 at age 54. Mr. Cochran had been a member of the Legislature for Lunenburg Centre since 1974. He is a former publisher of the *Dartmouth Patriot* and the *Dartmouth Free Press*.



Northwest Territories Election

November 21, 1983

**Indicates new member*

* **Michael Angottitauruq**
Kitikmeot East

Moses Appaqaq
Hudson Bay

Joe Arlooktoo
Baffin South

* **Michael Ballantyne**
Yellowknife North

Tom Butters
Inuvik

Nellie Cournoyea
Nunakput

Tagak Curley
Aivilik

* **Elijah Erkloo**
Foxe Basin

* **Samuel Gargan**
Deh Cho

* **Eliza Lawrence**
Tu Nedhe

Robert MacQuarrie
Yellowknife Centre

Arnold McCallum
Slave River

Bruce McLaughlin
Pine Point

Richard Nerysoo
Mackenzie Delta

Pauloosie Paniloo
Baffin Central

Dennis Patterson
Iqaluit

* **Red Pedersen**
Kitikmeot West

Ludy Pudluk
High Arctic

Nick Sibbeston
Deh Cho Gah

Lynda Sorensen
Yellowknife South

Donald Stewart
Hay River

* **John T'Selei**
Sahtu

James Wah-Shee
Rae-Lac La Martre

Gordon Wray
Kivallivik