

CPA Activities: The Canadian Scene

Second Commonwealth Conference on Delegated Legislation

The Conference will be held in Ottawa from 11th to 14th April 1983 and will be attended by delegates from many jurisdictions around the Commonwealth. The first Conference was held in Canberra in September, 1980. It resulted in the formation of the Commonwealth Delegated Legislation Committee which has made the Second Conference and an inter-Commonwealth newsletter its first projects. The object is to enable scrutiny committees throughout the Commonwealth to draw on one another's experience and to give vitality to parliamentary control of delegated legislation.

The Ottawa Conference is drawing delegates from several jurisdictions not represented in Canberra and from jurisdictions which have not as yet established scrutiny committees. The Conference will be opened by His Excellency the Governor General and will proceed to discuss the following topics:

Can Parliament Control the Regulatory Process?;

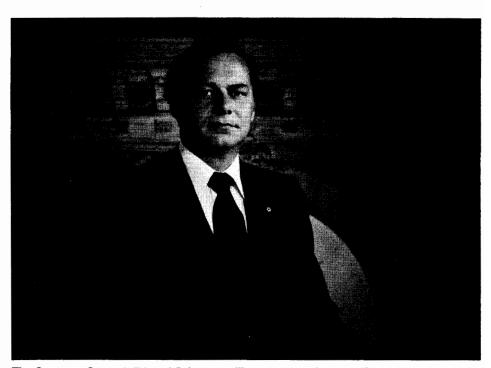
The general power of disallowance of delegated legislation;

Scrutiny of delegated legislation from the Opposition viewpoint;

Government responses to reports of scrutiny committees; impact of committee reports on government departments and agencies;

Notice and comment procedures for proposed delegated legislation;

Scrutiny of delegated legislation reflecting international agreements, decisions reached at international conferences and intergovernmental decisions to promote the uniformity of laws in federations:



The Governor-General, Edward Schreyer, will open the conference. (Cavouk Portraits)

Interpretation and drafting of enabling powers and of delegated legislation; a Commonwealth study to collect prevailing practices and precedents;

Developments in the judicial review of administrative decisions: Do they suggest a changed role for scrutiny committees?

Problems of scrutinizing delegated legislation in draft form;

Scrutiny of enabling and discretionary powers in bills;

Review of delegated legislation on its merits: How and by whom?

Assistance to jurisdictions setting up scrutiny committees.

The opening Conference paper will be presented by Professor J.R. Mallory, Emeritus Professor of Political Science, McGill University.

The hosts for the Conference are the Standing Joint Committee on Regulations and Other Statutory Instruments of the Parliament of Canada and the Canadian Branch of the Commonwealth Parliamentary Association. Further information about the Conference may be obtained from the Secretary, **G.C. Eglington**, 201 – 75 Albert Street, Ottawa, Ontario K1P 5E7, telephone (613) 236-8638.



People

By-election in Northwest Territories

Following the resignation of William Noah (see below) a by-election was held for the Keewatin North seat in the Northwest Territories Legislative Assembly on January 17, 1983. The winner was **Gordon Wray**. There were 882 names on the list of electors and the voter turnout was 82%. Mr. Wray defeated his nearest opponent by 105 votes.



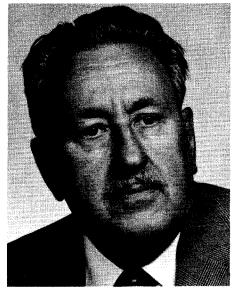
Gordon Wray

Appointments to the Senate

Prime Minister Pierre-Elliott Trudeau announced the appointment of three Senators shortly before the end of December 1982.

Jean Le Moyne, 70, was a writer and journalist until his retirement in 1978. He was one of the founding members of *La Relève* in 1934. In 1941, he joined the news department of *La Presse* and went on to work for *Le Canada* in 1942 as head of its news department. He was later appointed editorial writer and director of the literary section of the newspaper.

Between 1945 and 1950, Mr. Le Moyne worked as a free-lance writer. In 1951 he joined the Canadian Press. He has written articles for *La Revue Dominicaine*



Jean LeMoyne

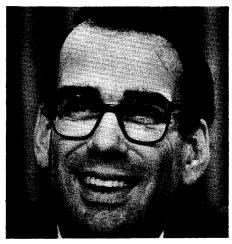
and Cité Libre, among others. From 1955 to 1959 he was editor of La Revue Moderne, and from 1959 to 1969 he worked as a researcher and script writer for the National Film Board. One of his books, Convergences, received both the Governor General's Award and first prize in Quebec's Concours littéraires in 1962. In 1967 he completed the preparation of a collection entitled Lettres à ses amis by Saint-Denys Garneau.

In 1969 Mr. Le Moyne joined the Prime Minister's Office as a speech writer and special adviser.

William Kelly, 57, has been president of Severn Boat Haven Limited, a marina facility on the Trent system in Ontario, since 1971. He is also president of Kelco Management Ltd., a management consulting company specializing in the gas and oil

industry. He was previously employed by the Consumer Gas Company in Toronto where he was its senior Vice-President and Director of Marketing.

Mr. Kelly is Chairman of the Progressive Conservative Ontario Fund. He is a member of the Board of Governors of the Council on Drug Abuse; Director of the Orthopaedic and Arthritic Hospital of Toronto, and from 1964 to 1967, was on the Board of Governors of Ryerson Polytechnical Institute, serving as Chairman from 1967 to 1970.



Michael Pitfleid

Michael Pitfield, 45, was Clerk of the Privy Council and Secretary of the Cabinet from 1975-1979 and from 1980 until his appointment to the Senate. A lawyer, he has held a number of public offices since 1959. He was Attaché to the Governor General from 1962-1965; and Secretary and Research Supervisor for the Royal Commission on Taxation before joining the Privy Council office in 1965. From 1973-74 he was Deputy Minister of Consumer and Corporate Affairs. In 1979, Mr. Pitfield was Visiting Professor at the Kennedy School of Government at Harvard University. He will sit as an independent in the Senate.

New Clerk in Manitoba

In December, William Henry "Binx" Remnant was named to succeed the late Jack Reeves as Clerk of the Manitoba Legislative Assembly. Mr. Remnant was the unanimous choice of the all-Party Standing Committee on Privileges and Elections chaired by Andy Anstett. The Committee considered 26 applications from across Canada.

A native of British Columbia, Mr. Remnant worked for the federal Department of Northern Affairs in Manitoba, Quebec and Ottawa before joining the government of the Northwest Territories in the early 1960s. He had been Clerk of the NWT Legislative Assembly since 1966.



W.H. "Binx" Remnant

Mr. Remnant's resignation was announced at the end of the fall session of the NWT Legislative Assembly. The Speaker of the Assembly, Don Stewart, said: "When we say good-bye to Binx we are saying good-bye in part to what has really become an institution as far as the Legislature of the Northwest Territories is concerned." The Speaker noted that when Mr. Remnant first went to work for the NWT Council in 1963, it was composed of five appointed and four elected members and was chaired by the Deputy Minister of Northern Affairs and Natural Resources, who also served as Commissioner of the NWT. The Council met in Ottawa and travelled to the NWT once a year. The Assembly now is made up of 22 elected members. Seven of the nine members of its Executive Committee are elected members who hold ministerial responsibilities and report to the House for their ministeries.

Mr Remnant took up his new position in Manitoba on January 1, 1983. Mr. **David M. Hamilton**, Clerk Assistant, has been appointed Acting Clerk in the Northwest Territories.

Resignations and Retirements

William Noah, member of the Northwest Territories Legislative Assembly for Keewatin North, resigned his seat during the fall session. Mr. Noah, a noted Inuit artist and print-maker who also serves as Mayor of the Hamlet of Baker Lake, expressed his desire to spend more time with his family.

Other MLA's expressed their regret at Mr. Noah's decision, but said they understood his reasons. Keewatin South MLA, **Tagak Curley** urged the Assembly to modify its rules to allow a by-election.

MLAs supported an amendment to the NWT Council Ordinance so as to allow by-elections to be held up until the last six months of an Assembly's life. Previously, by-elections had not been allowed within the last year of an Assembly's life.

On January 15, Senator Florence Bird reached the mandatory retirement age of 75. A journalist, broadcaster and author, she was Chairman of the Royal Commission on the Status of Women from 1967-70. She was summoned to the Senate in 1978 and was Vice-Chairman of the Health, Welfare and Science Committee. Senator Bird's retirement brings the number of vacancies in the Senate to 16.

The Editor of French Hansard in the House of Commons, Mr. **Honorius J. Lacombe**, retired on December 30, 1982, after 17 years of service.

During a ceremony on Parliament Hill, the Speaker of the House, **Jeanne Sauvé**, presented Mr. Lacombe with a plaque bearing the following wording:

In Honour of Honorius Lacombe, Editor from 1973 to 1982, who perpetuated tradition by publishing an objective report of parliamentary debates, respecting the right to free expression of Members and assuring the right to information for the people of Canada.

This plaque is in recognition of the probity with which he served the Canadian nation.

Schooled in the classics, Mr. Lacombe contributed to the improvement and promotion of the French language in Canada throughout his career. Although retired, he will not remain idle! He already has accepted translation contracts with the private sector.



Jeanne Sauvé with Honorius J. Lacombe (right) and Pierre Savard, Assistant Chief of Hansard.

Attachments

Each year more and more exchanges take place among legislative staff of Commonwealth countries. Some are part of organized exchange programmes. Others are done informally, on a bilateral basis. An example of the latter is the attachment of a Sri Lankan table officer, Mr. B.S.B. Tittawella to the Saskatchewan Legislative Assembly. Mr. Tittawella will spend approximately six weeks in Saskatchewan during the Spring of 1983.

From May 30 to June 25, 1983 an official with the parliamentary library of New South Wales, Australia, Mr. Greig Tillotson, will be attached to the Library of Parliament in Ottawa. Mr. Tillotson is presently doing graduate studies and research on the subject of parliamentary libraries.

George Isaac Smith

The Senate was greatly saddened by the death at age 73 of Senator **G.I. Smith** on December 19. Ike Smith served with distinction during the Second World War and was elected to the Nova Scotia Legislature in 1949. He was the Provincial Premier from 1967-70. Summoned to the Senate in 1975, he served as Chairman of the Transport and Communications Committee and undoubtedly, was one of the best-liked Senators. In paying tribute, Senator **Jacques Flynn** said "We have lost a friend, a great Canadian who brought dignity and honour to the political process".