

# CPA ACTIVITIES: THE CANADIAN SCENE

#### SIXTH ANNUAL CANADIAN SEMINAR ON PARLIA-MENTARY PRACTICE AND PROCEDURE

In Ottawa, during the week of November 2 to 6, the Sixth Canadian Parliamentary Seminar took place, hosted this year by the Federal Branch of the CPA. A large number of parliamentarians from the various branches of the Canadian Region attended the seminar sessions. This year the principal theme of the debates centered on the challenges facing the parliamentarian in the modern world including his role as a

legislator, as a member of his party and a representative of his constituents.

The Hon. Jeanne Sauvé, Speaker of the House of Commons, acted as moderator for a panel discussion on the topic of the "Parliamentarian and the media" in which participated Mr. George Bain, former newspaperman for the Toronto Star, now Head of the School of Journalism at King's College, Halifax; Mr. Richard Daignault, of Le Soleil in Québec; Mr. Allan Fotheringham, of Southam News, and Mr. W.A. Wilson, freelance political columnist. The seminar also had as guest speakers

two former senior parliamentarians, Mr. T.C. Douglas, former leader of the NDP Party, who spoke on the subject of the conceptions of a parliamentarian's role and former leader of the Conservative Party, Hon. Robert Stanfield, who addressed the delegates on the question of opportunities and frustrations of parliamentarians and what can be done to improve their effectiveness.

A complete transcript of both the Regional Conference and the Seminar will be made available to all delegates as well as to all Branch Secretaries and to Canadian legislative libraries.



Lloyd Francis, Deputy Speaker of the House of Commons welcoming delegates to the Sixth Canadian Parliamentary Seminar. Beside him from L. to R.: Laverne Lewicky, MP, T.C. Douglas, guest speaker and Keith Penner, MP, Chairman of the Canadian Branch. (Photo: Martine Bresson)

# STUDY GROUP ON PARLIAMENT AND THE SCRUTINY OF SCIENCE POLICY.

In the last week of November 1980, the Commonwealth Parliamentary Association held its Study Group on "Parliament and the Scrutiny of Science Policy" in Ottawa. The purpose of the Study Group was to examine government involvement in the complex of human activities that comprises science and the formulation of science policy, and to determine how that involvement can be scrutinized and improved upon by Parliaments. Eight national legislators representing various regions of the Commonwealth and the United States sat in closed sessions for wide-ranging discussions on this important subject.

The Study Group was sponsored by the Headquarters Secretariat of the CPA and hosted by the Canadian Branch. The Rapporteur for the Study Group was **Dean Clay**, Head of The Science Division of the Research Branch of the Library of Parliament. He will be preparing a report for publication reviewing the topics covered by the Group and the conclusions that were reached. This report is expected to be published about the middle of 1981.

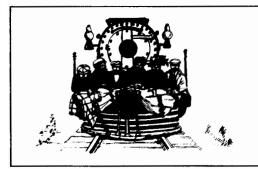
The participants in the Study Group were Lord Sherfield of the

United Kingdom, who served as Chairman, Dr. Gary Gurbin, MP from Canada, the Honourable George Brown Jr. from the United States, Senator Donald Jessop from Australia, Shri M.S. Sanjeevi Rao, MP from India, Professor Ang Kok Peng, MP from Singapore, Senator Kusha Haraksingh from Trinidad and Tobago, and the Honourable A.M. Mango from Kenya. Senator Maurice Lamontagne, who was originally to have chaired the Study Group, was forced to withdraw because of the establishment of the Special Joint Committee on the Constitution in Canada. Ian Grey, Editor of Publications and Deputy Secretary General of the CPA, represented the Headquarters Secretariat at the Study Group. Dr. Richard Brock of Australia was present as an observer.

Six of the eight half-day sessions were led off by guest participants who were invited to open discussion on particular subjects. Professor Colin Campbell of Canada introduced the topic of "Parliament and the Executive; Parliament's Role of Scrutinizing the Executive", on the morning of 24 November. That afternoon, Dr. Roger Vover of Canada opened the the discussion on, "The Importance of Science, Technology and Innovation to National Goals". On the second day, Dr. Walter Hahn of the United States spoke on the topic of "The Role of the Executive in Establishing Science Policy; the Influence of Officials, of Independent Scientific Advisors and of Lobbies". In the afternoon, Dr. Tom Moss of the United States discussed "Parliament and Decision-making Procedures in Matters of Science Policy." He gave particular emphasis to the developed Commonwealth countries.

The next morning, discussion centred on the situation in developing Commonwealth countries with Dr. Rao acting as lead speaker. In the afternoon, Dr. Frank Maine of Canada dealt with "Methods and Reforms Enabling Parliaments to Improve the Scrutiny of Science Policy". The same subject carried over to the morning of the final day with Lord Shackleton of the United Kingdom making the opening remarks. In the closing session, the Chairman and the Rapporteur reviewed the four days of discussion and what had been accomplished.

"Parliament and the Scrutiny of Science Policy" is the second such study group the CPA has sponsored. The 1979 Study Group on "Parliament and the Scrutiny of Public Finance" was generally considered to have been quite successful and the CPA is now considering a continuing series of such meetings. The value of having such broad participation was evident in the range of views put forward at the Ottawa sessions and it is hoped that the publication of these discussions will be of interest to readers in many parts of the Commonwealth.



### PEOPLE

#### **By-elections**

In the Northwest Territories a byelection in the Baffin Central constituency, on September 15, 1980 saw the re-election of **Ipeelee Kilabuk** to replace James Arreak who resigned on April 1, 1980. Mr. Kilabuk was a member of the 8th Assembly.

In Ontario the November 20 byelection in Carleton riding was won by Robert Mitchell of the Progressive Conservative Party. A Communication officer with the Department of National Defence Mr. Mitchell, 49, entered municipal politics in 1969 and served as alderman in Nepean until 1974. He was deputy reeve for the next four years before losing in a bid for the mayoralty in 1978. Mr. Mitchell defended the record of the Davis administration although he did express concern in a number of areas such as the shortage of skilled workers for the high technology industries in the area.



Robert Mitchell

The Progressive Conservatives also won the December 2 by-election in Cape Breton, Nova Scotia. Don MacLeod, 42, a boiler operator with the Nova Scotia Power Commission captured a seat that had been held by Jeremy Akerman and the New Democratic Party for the past three elections. Mr. MacLeod won by more than 1000 votes against NDP and Liberal candidates. The win increased the majority of the government of John Buchanan giving them 34 of the 52 seats. The Liberals hold fifteen, the NDP two and there is one independent.



Don MacLeod

Three by-elections were held in Saskatchewan on November 26 with the New Democratic Party winning two and the Progressive Conservatives one. In Estevan, Jack Chapman, a 39 year old power engineer defeated the leader of the Saskatchewan Conservative Party, Grant Devine, and former Liberal MP



Jack Chapman

Ralph Goodale in an extremely close race. The NDP was also victorious in the Battlefords where **David Miner**, 43, a farmer and vice chairman of the Saskatchewan Land Bank Commission won about 41 per cent of the vote against Liberal and Conservative oppo-



David Miner

nents. The Conservative victory came in Kelsey-Tisdale where Neal Hardy, 46, a businessman and farmer received 101 votes more than his New Democratic Party opponent.



Neal Hardy

The Quebec Liberal Party won all four of the by-elections held on November 17. Although none of the seats had previously been held by the Parti québécois government it marked the 11th consecutive by-election victory for the Liberals. The winners were Pierre Fortier in Outrement, Camille Picard in Johnson, Pierre Paradis in Brome-Missisquoi and Fabien Bélanger in Mégantic-Compton.

Mr. Fortier, 47, is a nuclear engineer and president of *Canatom* one of Canada's largest private consulting firms in the field of nuclear energy. He defeated his opponent by a margin of approximately 4,000 votes.



Pierre Fortier

Mr. Paradis, a lawyer, also won by a comfortable majority. His campaign was based on opposition to government farm marketing legislation and land zoning regulations. The results in the other two constituencies were much closer.



Pierre Paradis

Mr. Bélanger, 44, a local real estate developer, won by less than 1000 votes. He pledged to revitalize his region's impoverished economy by expanding markets for local forest products and by aiding housing construction.



Fabien Bélanger

In the riding of Johnson the lead changed hands several times before Mr. Picard, a 39 year old product safety coordinator at the Bombardier snowmobile plant in Valcourt, was declared elected. A former president of the Liberal riding association, he campaigned mainly over the issue of the government's record deficit and its failure to lower the level of unemployment.

The Parti québécois candidate finished second in all ridings and the Union national was third. The standings in the 110 seat National Assembly after the election were as follows: Parti québécois 68, Liberal 34, Union nationale 5 and Independents 3.



Camille Picard

#### New Speaker In Quebec

Mr. Claude Vaillancourt was elected Speaker of the Quebec National Assembly on November 11, 1980 replacing Clement Richard who was named Minister of Communications in a cabinet shuffle announced by the Prime Minister, Mr. René Lévesque. Born on May 19, 1944, in Chicoutimi, Mr. Vaillancourt received his primary, secondary and post-secondary education in Jonquière. He then went on to study law at Laval University, in Quebec City graduating in 1968. The following year, he became a member of the Quebec Bar.

Mr. Vaillancourt established a private law practice in Jonquière where his professional activities covered a broad spectrum of law-related fields. In 1973, he worked as a lawyer for the newly opened Jonquière legal aid office. During this period, he became more and more involved with the labour move-



Claude Vaillancourt

ment and in particular with the unions in his region. He returned to his private practice in 1975 and became the lawyer for the *Fédération provinciale des syndicats de l'aluminium* (Alcan) and for a local paperworks union.

In the fall of 1976, Mr. Vaillancourt was elected MNA for Jonquière, capturing nearly sixty per cent of the votes. In 1977, he was a joint chairman of the parliamentary committee which examined the bill to establish a Frenchlanguage charter. In 1978, Mr. Vaillancourt presided over the lengthy and delicate activities of the parliamentary committee in charge of examining the referendum bill.

Following the death of the Deputy Speaker of the National Assembly, Mr. Jean-Guy Cardinal, in March 1979, Mr. Vaillancourt was chosen to succeed him. During this period, in addition to performing his duties as an MNA, he represented the National Assembly at various activities involving foreign relations, either by welcoming foreign dignitaries or by taking part in conferences for parliamentarians abroad.

At thirty-six years of age, he is one of the youngest Speakers in the history of Quebec's parliament. Mr. Vaillancourt is married and is the father of two children.

#### **Appointments**

The legislatures of several provinces have recently selected new table officers. In Manitoba the appointment of Gordon Mackintosh was approved by the Board of Internal Economy Commissioners of the Legislative Assembly, effective December 11, 1980. Born in Fort Frances, Ontario, Mr. Mackintosh attained a Bachelor of Arts degree in Political Studies from the University of Manitoba in 1976 and is currently completing the thesis requirement for a Master of Arts degree in Political Studies. Mr. Mackintosh was a Human Rights Officer with the Department of the Attorney-General from January 1979 until his appointment. He replaces Mr. Andrue Anstett who was Clerk Assistant from June 1973 to August 1979.

In Saskatchewan David Mitchell has been named Clerk Assistant (Procedural). Mr. Mitchell has a Masters degree in history and served as a legislative intern in the British Columbia

Legislative Assembly before coming to Saskatchewan. His duties will be procedural research, clerk and researcher for several of the standing committees and at least one special committee as well as duties at the Table. This is a new position in Saskatchewan and brings the number of permanent full time Clerks at the Table to three.

In Newfoundland Elizabeth J. Murphy was appointed Clerk Assistant of the House of Assembly in November 1980. She is a native of St. John's, Newfoundland with degrees in education from Memorial University and law from Dalhousie University. She was formerly a teacher in Newfoundland.

In British Columbia George Mac-Minn, former Deputy Clerk and Law Clerk of the Legislative Assembly, has returned to the Clerk's office as Deputy Clerk. He will also continue to serve as a Special Commissioner to the Speaker in matters concerning parliamentary reform.

In the Northwest Territories the former practice of assigning a government legal officer as Law Clerk to the Assembly was discontinued at the conclusion of the Assembly in Baker Lake. Instead Earl D. Johnson, a Yellowknife lawyer engaged in private practice in the city has been employed as Law Clerk to the Assembly.

Finally, **David M. Hamilton**, formerly secretary-treasurer of the village of Fort Simpson and a ten-year resident of the Territories, was appointed Clerk Assistant of the Northwest Territories Assembly. He replaced **Pieter deVos** who had resigned.

The Parliamentary Librarian, Erik Spicer, announced the appointment of Richard Paré, 42, as Associate Parliamentary Librarian, effective December 1, 1980. Mr. Paré was born in Quebec City and received a BA from Laval University and a BLS from the

University of Ottawa. Prior to his appointment he was Assistant to the Director of the Legislative Library of the Quebec National Assembly and previously Director of the Documentation Service for the Quebec Department of Communications.

#### Resignations

On November 13, 1980, Iain MacKay, Leader of the Official Opposition and MLA for Whitehorse Riverdale South, announced his resignation in the Legislative Assembly. Mr. MacKay, 38, was first elected to the Assembly in 1978 in the first election conducted along traditional party lines in Yukon history. At that time he was the Leader of the Yukon Liberal Party, a position which he resigned in September, 1980, when he became aware he would be leaving his seat in the Assembly. His stated reason for resigning was that he felt he must be in Vancouver at the head office of his accounting firm. The standings in the Yukon Legislative Assembly as of January 31, 1981, were: Progressive Conservatives 11, Liberals 1, New Democrats 1, independents 2, and vacancies 1.

In January the B.C. Minister of Health, K. Rafe Mair resigned his portfolio and on February 1 he also gave up his seat as the Social Credit MLA for Kamloops. Under British Columbia Law the vacancy need not be filled for up to six months from the date that the Deputy Provincial Secretary receives the resignation from the Speaker. Until the seat is filled the government must face a legislative assembly with a working majority of three seats.

In Quebec Jacques Couture, a former Quebec Immigration Minister, resigned his seat in the National Assembly to return to his original vocation, the priesthood. In January Father Couture left Canada to begin work as a missionary.

## The Canadian Region of the CPA

February 1, 1981

#### MEMBERS OF THE COUNCIL

Hon. Jeanne Sauvé, P.C., M.P. Speaker of the House of Commons Chairman, Canadian Regional Council

Hon. Jean Marchand, P.C. Speaker of the Senate

#### Alberta

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**British Columbia** 

Hon. Harvey W. Schroeder, MLA Speaker of the Legislative Assembly

Manitoba

Hon. Harry E. Graham, MLA Speaker of the Legislative Assembly

**New Brunswick** 

Hon, Robert B. McCready, MLA Speaker of the Legislative Assembly

Newfoundland & Labrador Hon. Leonard Simms, MHA Speaker of the House of Assembly

Northwest Territories

Hon. Donald M. Stewart, MLA Speaker of the Legislative Assembly

Nova Scotia

(New Speaker to be elected) Speaker of the House Assembly

Ontario

Hon. John E. Stokes, MPP Speaker of the Legislative Assembly

Prince Edward Island

Hon. Dan Compton, MLA Speaker of the Legislative Assembly

Quebec

Mr. Claude Vaillancourt, MNA
President of the National Assembly

Saskatchewan

Hon. J.E. Brockelbank, MLA Speaker of the Legislative Assembly

Yukon Territory

Hon. Donald Taylor, MLA Speaker of the Legislative Assembly

Chairman, Canadian Federal Branch Mr. Keith Penner, M.P.

CANADIAN REGIONAL REPRESENTATIVES

Dr. Maurice Foster, MP, (Federal)

Hon. G.R. Ottenheimer, MHA (Provincial)

#### **BRANCH SECRETARIES**

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Mr. B.J.D. Stefaniuk
Clerk of the Legislative Assembly

British Columbia
Mr. Ian Horne, QC

Clerk of the Legislative Assembly

Manitoba

Mr. J.R. Reeves Clerk of the Legislative Assembly

New Brunswick

Mr. David L.E. Peterson Clerk of the Legislative Assembly

Newfoundland

Ms. Elizabeth Duff Clerk of the House of Assembly

Northwest Territories

Mr. W.H. Remnant
Clerk of the Legislative Assembly

Nova Scotia

Dr. H.F. Muggah, QC Clerk of the House of Assembly

Ontario

Mr. John Holtby
First Clerk Assistant of the
Legislative Assembly

Prince Edward Island

Mr. Douglas B. Boylan Clerk-Assistant of the Legislative Assembly

Quebec

Mr. Paul Trotier Inter-parliamentary Relations Quebec National Assembly

Saskatchewan

Mr. G.L. Barnhart Clerk of the Legislative Assembly

Yukon Territory

Mr. Patrick L. Michael Clerk of the Legislative Assembly

#### REGIONAL COUNCIL MEETING SECRETARIAT

Mr. Ian G. Imrie Executive Secretary Treasurer, CPA and Secretary General of Parliamentary Relations, Houses of Parliament, Ottawa

Mr. Philip Laundy Director, Research Branch Library of Parliament, Ottawa